Introduction

United States (US) law regarding mergers and acquisitions (M&A) is extensive and complex. Guidance for applying the provisions of the Internal Revenue Code of 1986, as amended (Code), is provided by the federal government, generally by the Internal Revenue Service (IRS) in revenue rulings, revenue procedures, private letter rulings, announcements, notices and Treasury Department regulations, and also by the courts.

In structuring a transaction, the types of entities involved in the transaction generally help determine the tax implications. Parties may structure a transaction in a non-taxable, partially taxable or fully taxable form. A non-taxable corporate reorganization or corporate organization generally allows the acquiring corporation to take a carryover basis in the assets of the target entity. In certain instances, a partially taxable transaction allows the acquiring corporation to take a partial step-up in the assets acquired, rather than a carryover basis. A taxable asset or share purchase provides a basis step-up in the assets or shares acquired. Certain elections made for share purchases allow the taxpayer to treat a share purchase as an asset purchase and take a basis step-up in the acquired corporation’s assets.

Taxpayers generally are bound by the legal form they choose for the transaction. The particular legal structure selected by the taxpayer has substantive tax implications. Further, the IRS can challenge the tax characterization of the transaction on the basis that it does not clearly reflect the substance of the transaction.

Recent developments

This section summarizes US tax developments that occurred in 2014 and 2015.

M&A inversion transactions

The years 2014 and 2015 saw a record number of cross-border M&A inversion transactions. Inversion transactions involve a US company becoming a foreign corporation.

In September 2014, the Treasury Department issued a notice (Notice 2014–52) of its intent to issue regulations to take “targeted action to reduce the tax benefits of — and when possible, stop — corporate tax inversions.” In 2015, the Treasury Department issued an additional anti-inversion notice. Although the regulations described in these notices may make inversion transactions more difficult in some cases and reduce some of the tax benefits of inversion transactions, the inversion trend has continued on into 2016.

In addition, in 2014 and 2015, a number of bills were introduced in Congress that would further restrict inversion transactions or limit their tax benefits. Due to lack of bipartisan support for such targeted approaches to inversion transactions, however, none of these proposals has so far been enacted into law. Many members of Congress are of the view that inversions should be addressed through broader reform of the US tax code. Consideration by Congress of both broad reform of the international tax rules and the targeted approaches is likely to continue, with the timing and outcome uncertain.

The OECD’s Base Erosion and Profit Shifting Action Plan — Impact on cross-border M&A transactions involving US companies

In October 2015, the Organisation for Economic Co-operation and Development (OECD) released its final package of reports in connection with its action plan for addressing Base Erosion and Profit Shifting (the “OECD BEPS Action Plan”). The OECD also released a plan for follow-up work and an implementation timetable. The OECD BEPS Action Plan, which was initially launched in July 2013 and endorsed by the G20, includes 15 specific action items to modernize the international tax system and align corporate taxation with the economic activities that generate profit. As a result of the OECD BEPS Action Plan, BEPS considerations have become a key point of focus for companies that are looking to complete new cross-border M&A transactions, as well as for those maintaining historical multi-jurisdictional tax planning structures.

Recently, the US Treasury Department issued proposed regulations that, when finalized, would implement the OECD’s BEPS recommendation concerning country-by-country (CbyC) reporting. The US Treasury Department has also released an updated version of the US model income tax treaty (the ‘2016 Model’) that includes provisions to prevent tax avoidance.
In particular, the 2016 Model includes provisions that would deny treaty benefits on deductible payments of mobile income made to related persons, where that income benefits from low or no taxation under a preferential tax regime.

As of February 2016, it is not clear what other OECD recommendations the United States will implement. Over the last few years, the US legislature has debated a number of proposed law changes that would adopt the OECD’s BEPS recommendations in part. At the present time, this debate continues.

Even if the United States implements no additional OECD recommendations, it is important that foreign acquirers of US companies consider BEPS issues when planning the acquisition of a US company. This is due to a number of reasons. For example, one reason is that US companies often have foreign subsidiaries located in jurisdictions (e.g., the United Kingdom) that have already implemented some of the OECD’s BEPS recommendations. Another reason is that implementation of the OECD’s BEPS recommendations by other countries can impact the tax cost of financing the acquisition of US target companies.

Certain OECD BEPS recommendations raise tax exposure concerns for a number of common US inbound acquisition financing structures (e.g., US inbound acquisition financing structures involving Luxembourg entities). US companies acquiring foreign targets also must be aware of BEPS-related changes in the relevant jurisdictions.

Consideration of BEPS exposures is especially important when completing tax due diligence reviews, defining tax indemnities, and undertaking acquisition integration planning. From a tax due diligence perspective, areas of key focus from a BEPS perspective include, for example, consideration of whether the target has any structures in place that include: hybrid entities (e.g. an entity that is treated as a corporation for US tax purposes but as a disregarded entity for foreign tax purposes), hybrid instruments (e.g. an instrument that is treated as debt in the payor jurisdiction and equity in the recipient jurisdiction), hybrid transfers (e.g. a repo transaction treated as a secured financing in one jurisdiction and as a sale and repurchase in another), principal companies, limited risk distributors, commissionaires, and IP license and/or cost sharing arrangements.

As it concerns identifying BEPS exposures during the tax due diligence phase, other important considerations also include consideration of local country tax rulings obtained by the target company, if any, in various jurisdictions. In the current environment, structures that include elements such as those just listed and/or local country tax rulings present the risk of increased audit scrutiny and tax authority challenges.

Once BEPS exposures are identified, it is important for both the acquiring company and target company to determine a course of action. One possible approach may be for the seller of the target company to give the acquiring company a purchase price reduction in anticipation that the acquirer will incur future ‘BEPS unwind costs’. Alternatively, another approach may involve the target company addressing the BEPS exposures through pre-acquisition structuring.

As a general matter, acquirers should consider any BEPS exposures specific to both the target and acquiring companies’ structures during the acquisition integration planning phase.

**IRS issues proposed regulations that could potentially affect the tax cost of transferring certain types of target company IP**

Acquisition integration planning often includes identifying alternatives for the tax-efficient transfer of target company IP to the acquirer’s existing IP holding company structure. When applicable, section 367 provides a toll charge (the ‘section 367 toll charge’) that generally turns off for US federal income tax purposes application of non-recognition treatment for certain cross-border M&A transactions (including certain transactions involving the outbound transfer of IP).

The US Treasury regulations currently in place explicitly provide that foreign goodwill is exempt from the toll charge imposed by section 367(a). Over the years, this exemption for foreign goodwill has provided many companies with tax-efficient planning opportunities for integrating target company IP.

Due to tax base erosion concerns, the Treasury Department and IRS issued in September 2015 temporary regulations (T.D. 9738) under section 482 (the ‘US transfer pricing rules’) and, by cross-reference, new proposed regulations under section 367. If adopted, the proposed section 367 regulations would significantly limit the application of the foreign goodwill exemption and also clarify the treatment of domestic goodwill for section 367(a) purposes.

Specifically, the proposed regulations propose to subject both foreign and domestic goodwill to US tax under section 367(a), unless:

- the taxpayer elects to apply section 367(d) (a provision that imposes US tax on US outbound IP transfers if certain conditions are met), and
- the taxpayer discloses this election in accordance with certain reporting requirements.
Adoption of this proposed change would be an unfavorable development for many companies that acquire US target companies holding valuable IP that constitutes goodwill.

In contrast, in a stock acquisition, the target’s historical liabilities, including liabilities for unpaid US taxes, generally remain with the target (effectively decreasing the value of the purchaser’s investment in the target’s shares). In negotiated acquisitions, it is usual and recommended that the seller allow the purchaser to perform a due diligence review, which, at a minimum, should include review of:

- the adequacy of tax provisions/reserves in the accounts, identifying open years and pending income tax examinations
- the major differences in the pre-acquisition book and tax balance sheets
- the existence of special tax attributes (e.g. net operating loss — NOL), how those attributes were generated, and whether there are any restrictions on their use
- issues relating to acquisition and post-acquisition tax planning.

Under US tax principles, the acquisition of assets or stock of a target may be structured such that gain or loss is not recognized in the exchange (tax-free reorganization). Such transactions allow the corporate structures to be rearranged and range from simple recapitalizations and contributions to complex mergers, acquisitions and consolidations.

Typically, a tax-free reorganization requires a substantial portion of the overall acquisition consideration to be in the form of stock of the acquiring corporation or a corporation that controls the acquiring corporation. However, for acquisitive asset reorganizations between corporations under common control (Cash-D reorganization), cash and/or other non-stock consideration may be used.

However, there may be adverse tax consequences for the seller (e.g. depreciation recapture and double taxation resulting from the sale followed by distribution of the proceeds to foreign shareholders) in an asset acquisition.

There may be restrictions on the disposal of stock received in a tax-free reorganization. The acquirer generally inherits the tax basis and holding period of the target’s assets, as well as the target’s tax attributes. However, where certain built-in loss assets are imported into the US, the tax basis of such assets may be reduced to their fair market value.

In taxable transactions, the purchaser generally receives a cost basis in the assets or stock, which may result in higher depreciation deductions for taxable asset acquisitions (assuming the acquired item has a built-in gain).

In certain types of taxable stock acquisitions, the purchaser may elect to treat the stock purchase as a purchase of the assets (section 338 election discussed later — see this chapter’s information on purchase of shares). Generally, US states and local municipalities respect the federal tax law’s characterization of a transaction as a taxable or tax-free exchange.
Careful consideration must be given to cross-border acquisitions of stock or assets of a US target. Certain acquisitions may result in adverse tax consequences under the corporate inversion rules. Depending on the amount of shares of the foreign acquiring corporation issued to the US target shareholders, the foreign acquiring corporation may be treated as a US corporation for all US federal income tax purposes. In some cases, the US target may lose the ability to reduce any gain related to an inversion transaction by the US target’s tax attributes (e.g. NOLs and foreign tax credits — FTC).

**Purchase of assets**

In a taxable asset acquisition, the purchased assets have a new cost basis for the purchaser. The seller recognizes gain (either capital or ordinary) on the amount that the purchase price exceeds its tax basis in the assets. An asset purchase generally provides the buyer with the opportunity to select the desired assets, leaving unwanted assets behind. An asset purchase may be recommended where a target has potential liabilities. While a section 338 election (described later) is treated as an asset purchase, it does not necessarily allow for the selective purchase of the target’s assets or avoidance of its liabilities.

**Purchase price**

In a taxable acquisition of assets that constitute a trade or business, the purchaser and seller are required to allocate the purchase price among the purchased assets using a residual approach among seven asset classes described in the regulations. The buyer and seller are bound by any agreed allocation of purchase price among the assets. Contemporaneous third-party appraisals relating to asset values can be beneficial.

**Depreciation and amortization**

The purchase price allocated to certain tangible assets, such as inventory, property, plant and equipment, provides future tax deductions in the form of cost of sales or depreciation. As stated earlier, in an asset acquisition, the acquirer receives a cost basis in the assets acquired for tax purposes. Frequently, this results in a step-up in the depreciable basis of the assets but could result in a step-down in basis where the asset’s fair market value is less than the seller’s tax basis.

Most tangible assets are depreciated over tax lives ranging from 3 to 10 years under accelerated tax depreciation methods, thus resulting in enhanced tax deductions. Buildings are depreciable using a straight-line depreciation method generally over 39 years (27.5 years for residential buildings). Other assets, including depreciable land improvements and many non-building structures, may be assigned a recovery period of 15 to 25 years, with a less accelerated depreciation method.

In certain instances, section 179 allows taxpayers to elect to treat as a current expense the acquired cost of tangible property and computer software used in the active conduct of trade or business. The deductible section 179 expense limitation is generally 500,000 US dollars (USD) (this limitation is phased out when the taxpayer’s total investment for the year exceeds USD2 million).

The USD500,000 limitation has generally been in effect since 2010. In December 2015, President Obama signed into law legislation that makes the section 179 election permanent (in the past, Congress has several times retroactively restored the USD500,000 limitation). Dollar amounts are indexed for inflation in tax years beginning after 2015.

Separately from section 179, so-called ‘qualified property’ used in a taxpayer’s trade or business or for the production of income may be subject to an additional depreciation deduction in the first year the property is placed into service. The additional depreciation — referred to as ‘bonus depreciation’ — applies to qualified property acquired and placed into service after 31 December 2014 and before 1 January 2020 (with exceptions). (This information is current as of January 2016. In the past, Congress has several times retroactively extended the expiration date of the bonus depreciation deduction).

The bonus depreciation deduction is 50 percent for 2015, 2016 and 2017. For 2018 and 2019, the deduction is 40 percent and 30 percent, respectively. Buildings are generally not qualified property; other tangible property and most computer software is qualified property. The remaining basis (50 percent of basis for tax years 2015, 2016 and 2017) is depreciated under the general depreciation rules. Bonus depreciation automatically applies to qualified property, unless a taxpayer elects to apply the general rules to the full basis.

Under a separate election, the taxpayer foregoes any bonus depreciation and accelerates the use of certain credit carryovers from earlier years. Where the election is made, the taxpayer is required to use straight-line depreciation for all of its qualified property, with no bonus deduction.

Where both the section 179 expense and bonus depreciation are claimed for the same asset, the asset basis must first be reduced by the section 179 expense before applying the bonus depreciation rules.

Land is not depreciable for tax purposes. Accelerated depreciation, the section 179 deduction and bonus depreciation are unavailable for most assets considered predominantly used outside the US.

Generally, the capitalized cost of most acquired intangibles acquired after 10 August 1993, including goodwill, going concern value and non-compete covenants, are amortizable.
over 15 years. A narrow exception — the so-called ‘anti-churning rules’ — exists for certain intangibles that were not previously amortizable, where they were held, used or acquired by the purchaser (or related person) before the effective date.

Under the residual method of purchase price allocation, any amount paid that exceeds the aggregate fair market value of the acquired asset is characterized as an additional amount of goodwill and is eligible for the 15-year amortization.

Costs incurred in acquiring assets — tangible or intangible — are typically added to the purchase price and considered part of their basis, and they are depreciated or amortized along with the acquired asset. A taxpayer that produces or otherwise self-constructs tangible property may also need to allocate a portion of its indirect costs of production to basis; this can include interest expense incurred during the production period.

**Tax attributes**

The seller’s NOLs, capital losses, tax credits and other tax attributes are not transferred to the acquirer in a taxable asset acquisition. In certain circumstances where the target has substantial tax attributes, it may be beneficial to structure the transaction as a sale of its assets so that any gain recognized may be offset by the target’s tax attributes. Such a structure may also reduce the potential tax for the target’s stockholder(s) on a sale of its shares where accompanied by a section 338 or 336(e) election to treat a stock purchase as a purchase of its assets for tax purposes (assuming the transaction meets the requirements for such elections; see this chapter’s information on purchase of shares).

**Value added tax**

The US does not have a value added tax (VAT). Certain state and local jurisdictions impose sales and use taxes, gross receipts taxes and/or other transfer taxes.

**Transfer taxes**

The US does not impose stamp duty taxes at the federal level on transfers of tangible or intangible assets (including stock, partnership interests and limited liability company — LLC — membership interests). Certain state and local jurisdictions impose sales and use tax on the sale of certain tangible assets; however, the acquirer may be able to benefit from exemptions from sales and use tax where all or a substantial portion of the target’s assets are acquired through bulk sale and/or occasional sale provisions.

Typically, state or local transfer taxes are not applicable to the transfer of intangible assets, such as stock, partnership interests and LLC membership interests. However, the majority of states and certain local jurisdictions impose a tax on the actual transfer of real estate. In certain cases, some of these jurisdictions impose a tax on the transfer of a beneficial or controlling interest in real estate.

**Purchase of shares**

As stated earlier, in a stock acquisition, the target’s historical tax liabilities remain with target, which affects the value of the acquirer’s investment in target stock. In addition, the target’s tax basis in its assets generally remains unchanged. The target continues to depreciate and amortize its assets over their remaining lives using the methods it previously used. Generally, costs incurred in acquiring assets or stock are capitalized into the basis of the acquired assets or stock. Although the target retains its tax attributes in a stock acquisition, its use of its NOLs and other favorable tax attributes may be limited where it experiences what is referred to as an ‘ownership change’. (See this chapter’s section on tax losses.)

Additionally, costs incurred by the acquirer and the target in connection with the stock acquisition are generally not deductible (but are capitalized into the basis of the shares acquired).

In a taxable purchase of the target stock, an election can be made to treat the purchase of stock as a purchase of the target’s assets, provided certain requirements are satisfied. The acquirer, if eligible, can make either a unilateral election under section 338(g) (338 election) or, if available, a joint election (with the common parent of the consolidated group of which the target is a member or with shareholders of a target S corporation) under section 338(h)(10) (338(h)(10) election).

Alternatively, the seller and target can make a joint election, provided they satisfy the rules under section 336(e) (336(e) election). Similar to a section 338 election, the section 336(e) election treats a stock sale as a deemed asset sale for tax purposes, thereby providing the purchaser a basis in the target’s assets equal to fair market value. Unlike the rules under section 338, however, the purchaser does not have to be a corporation.

In certain circumstances involving a taxable stock sale between related parties, special rules (section 304) may re-characterize the sale as a redemption transaction in which a portion of the sale proceeds may be treated as a dividend to the seller. Whether the tax consequences are adverse or beneficial depends on the facts. For example, if tax treaty benefits are not available, the dividend treatment may result in the imposition of US withholding tax (WHT) at a 30 percent rate on a portion of the sale proceeds paid by a US acquirer to a foreign seller. On the other hand, the dividend treatment may be desirable on sales of foreign target stock by a US seller to a foreign acquirer, both of which are controlled by a US parent corporation. In this case, the resulting deemed dividend from the foreign acquirer and/or foreign target may allow the US seller to use FTCs.
Tax indemnities and warranties
In a stock acquisition, the target’s historical tax liabilities remain with target. As such, it is important that the acquirer procures representations and warranties from the seller (or its stockholders) in the stock purchase agreements to ensure that it is not exposed to any post-transaction liabilities arising from the target’s pre-transaction activities. Where significant sums are at issue, the acquirer generally performs a due diligence review of the target’s tax affairs. Generally, the acquirer seeks tax indemnifications for a period through at least the expiration of the statute of limitations, including extensions. The indemnity clauses sometimes include a cap on the indemnifying party’s liability or specify a dollar amount that must be reached before indemnification occurs. Please note that KPMG LLP in the US cannot and does not provide legal advice. The purpose of this paragraph is to provide general information on tax indemnities and warranties that needs to be addressed and tailored by the client’s legal counsel to the facts and the client’s circumstances.

Tax losses
Section 382 imposes one of the most significant limitations imposed on the utilization of target’s NOLs (as well as capital losses and credits). Section 382 generally applies where a target that is a loss corporation undergoes an ‘ownership change’. Generally, an ownership change occurs when more than 50 percent of the beneficial stock ownership of a loss corporation has changed hands over a prescribed period (generally 3 years).

The annual limitation on the amount of post-change taxable income that may be offset with pre-change NOLs is generally equal to the adjusted equity value of the loss corporation multiplied by a long-term tax-exempt rate established by the IRS. The adjusted equity value used in calculating the annual limitation is generally the equity value of the loss corporation immediately before the ownership change, subject to certain potential downward adjustments. Common such adjustments include acquisition debts pushed down to the loss corporation and certain capital contributions to the loss corporation within the 2-year period prior to the ownership change.

Crystallization of tax charges
Crystallization of tax charges is not applicable. This concept does not translate into US tax.

Pre-sale dividend
In certain circumstances, the seller may prefer to realize part of the value of its investment in the target through a pre-sale dividend. This may be attractive where the dividend is subject to tax at a rate that is lower than the tax rate on capital gains.

Generally, for corporations, dividends and capital gains are subject to tax at the same federal corporate tax rate of 35 percent. However, depending on the ownership interest in the subsidiary, the seller may be entitled to various amounts of dividend-received deduction (DRD) on dividends or FTCs where the subsidiary is a foreign corporation. However, certain dividends may also result in reducing the tax basis of the target’s stock by the amount of the DRD.

An individual is generally taxed on capital gains and dividends from domestic corporations and certain foreign corporations based on their overall income tax bracket. See below for long-term capital gains rates for tax years beginning after 31 December 2012. Qualified dividends are generally taxed at the general long-term capital gains rate.

Individuals are not entitled to DRDs or indirect foreign tax credits on dividends. Thus, the tax effect of a pre-sale dividend may depend on the recipient’s circumstances. Each case must be examined on its facts. In certain circumstances, proceeds of pre-sale redemptions of target stock may also be treated as a dividend by the recipient stockholder (see this chapter’s section on equity).

<table>
<thead>
<tr>
<th>Tax bracket</th>
<th>Long-term capital gains and dividend tax rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>10 and 15%</td>
<td>0%</td>
</tr>
<tr>
<td>25, 28, 31 and 35%</td>
<td>15%</td>
</tr>
<tr>
<td>39.6%</td>
<td>20%</td>
</tr>
</tbody>
</table>

*Source: Code section 1(h)*

Transfer taxes
The US does not impose a federal stamp duty tax. Certain states may impose a tax on the transfer of a controlling interest in the ownership of a company, which generally applies only to certain assets, including real property and certain leases of real property.

Tax clearances
Generally, a clearance from the IRS is not required prior to engaging in an acquisition of stock or assets. A taxpayer can request a private letter ruling, which is a written determination issued to a taxpayer by the IRS national office in response to a written inquiry about the tax consequences of the contemplated transactions.

Although it provides a measure of certainty on the tax consequences, the ruling process can be protracted and time-consuming and may require substantial expenditures on professional fees. Thus, the benefits of a ruling request should be carefully considered beforehand.

Private letter rulings are taxpayer-specific and can only be relied on by the taxpayers to whom they are issued. Pursuant to section 6110(k)(3), such items cannot be used or cited as precedent. Nonetheless, such rulings can provide useful information about how the IRS may view certain issues.
Choice of acquisition vehicle

A particular type of entity may be better suited for a transaction because of its potential tax treatment. Previously, companies were subject to a generally cumbersome determination process to establish entity classification. However, as of 1 January 1997, the IRS and Treasury issued regulations that allow certain eligible entities to elect to be treated as a corporation or a partnership (where the entity has more than one owner) or as a corporation or disregarded entity (where the entity has only one owner). Rules governing the default classification of domestic entities are also provided under these regulations.

A similar approach is available for classifying eligible foreign business organizations, provided such entities are not included in a prescribed list of entities that are per se corporations (i.e. always treated as corporations).

Taxpayers are advised to consider their choice of entity carefully, particularly when changing the classification of an existing entity. For example, where an association that is taxable as a corporation elects to be classified as a partnership, the election is treated as a complete liquidation of the existing corporation and the formation of a new partnership. The election could thus constitute a material realization event that might entail substantial adverse immediate or future US tax consequences.

Local holding company

A US incorporated C-Corporation (Corporation) is often used as a holding company and/or acquisition vehicle for the acquisition of a target or a group of assets. A Corporation is generally subject to an entity-level federal income tax at the 35 percent corporate rate (lower taxable income amounts may be subject to lower rate brackets), plus any applicable state and/or local taxes.

Despite the entity-level tax, a Corporation may be a useful vehicle to achieve US tax consolidation to offset income with losses between the target group members and the acquirer, subject to certain limitations (see this chapter’s information on group relief/consolidation). Moreover, a Corporation may be used to push down acquisition debt so that interest may offset the income from the underlying companies or assets. However, as noted earlier, a debt pushdown may limit the use of a target’s pre-acquisition losses under the section 382 regime (see this chapter’s information on tax losses).

Where a non-US person is a shareholder in a Corporation, consideration should also be given to the Foreign Investment Real Property Tax Act (FIRPTA) (see next section).

Foreign parent company

Where a foreign corporation directly owns US business assets (or owns an interest in a fiscally transparent entity that conducts business in the US), it may be subject to net basis US taxes on income that is either effectively connected to the US business or earned by a US permanent establishment under a tax treaty. In addition, the foreign corporation may be subject to tax return filing obligations in the US.

Alternatively, a foreign corporation may be used as a vehicle to purchase US target stock, since foreign owners are generally not taxed on the corporate earnings of a US subsidiary corporation. However, dividends or interest from a US target remitted to a foreign corporation may be subject to US WHT at a 30 percent rate (which may be reduced under a tax treaty). Thus, careful consideration may be required where, for example, distributions from a US target are required to service debt of the foreign corporation (e.g. holding the US target through an intermediate holding company, as discussed later in this chapter).

Generally, the foreign corporation’s sale of US target stock should not be subject to US taxation unless the US target was a USRPHC at any time during a specified measuring period. This would be the case where the fair market value of the target’s US real property interests was at least 50 percent of the fair market value of its global real property interests plus certain other property used in its business during that specified measuring period. The specified measuring period generally is the shorter of the 5-year period preceding the sale or other disposition and the foreign corporation’s holding period for the stock.

A foreign seller of USRPHC stock may be subject to US income tax on the gain at standard corporate tax rates (generally 35 percent) and a 15 percent US WHT on the amount realized, including assumption of debt (the WHT is creditable against the tax on the gain), in addition to US tax return filing obligations.

Non-resident intermediate holding company

An acquisition of the stock of a US target may be structured through a holding company resident in a jurisdiction that has an income tax treaty with the US (an Intermediate Company) potentially to benefit from favorable tax treaty WHT rates. However, the benefits of the structure may be limited under anti-treaty shopping provisions found in most US treaties or under the US domestic rules (e.g. Code, regulations).

Local branch

A US branch may arise where the foreign acquirer is treated as being engaged in business in the US (e.g. where the foreign acquirer directly owns US business assets or an interest in a fiscally transparent entity under US tax laws). The income of a profitable US branch may be taxed at the 35 percent federal corporate tax rate, plus applicable state and local taxes. The US also imposes additional tax at a 30 percent rate on branch profits remitted overseas (subject to tax treaty rate reductions or exemptions).
Joint venture

Multiple acquirers may use a joint venture vehicle to purchase a US target or US assets. A joint venture may be organized either as a corporation or a fiscally transparent entity (a flow-through venture), such as a partnership or a LLC. A joint venture corporation may face issues similar to those described earlier (see this chapter’s information on local holding companies).

A flow-through venture generally is not subject to US income tax at the entity level (except in some states). Instead, its owners are taxed directly on their proportionate share of the flow-through venture’s earnings, whether or not distributed. Where the flow-through venture conducts business in the US, the foreign owners may be subject to net basis US taxation on their share of its earnings, as well as US WHT and US tax return filing obligations.

Choice of acquisition funding

Generally, an acquirer (or the acquisition vehicle) finances the acquisition of a target with its own cash, issuance of debt or equity or a combination of both. The capital structure is critical due to the potential deductibility of debt interest. As noted in the recent developments section, certain OECD BEPS recommendations raise tax exposure concerns for a number of common US inbound acquisition financing structures (e.g. US inbound acquisition financing structures involving Luxembourg entities). Acquirers of US target companies should carefully consider the OECD BEPS recommendations when deciding on what acquisition funding structure to use.

Debt

An issuer of debt may be able to deduct interest against its taxable income (see this chapter’s information on deductibility of interest), whereas dividends on stock are non-deductible. Additionally, debt repayment may allow for tax-free repatriation of cash, whereas certain stock redemptions may be treated as dividends and taxed as ordinary income to the stockholder. Similar to interest, dividends may be subject to US WHT.

The debt placement and its collateral security should be carefully considered to help ensure that the debt resides in entities that are likely to be able to offset interest deductions against future profits. The debt should be adequately collateralized to help ensure that the debt will be respected as a genuine indebtedness. Moreover, the US debtor may recognize current income where the debt is secured by a pledge of stock or assets of controlled foreign companies (CFC). See this chapter’s information on foreign investments of a local target company.

Deductibility of interest

Interest paid or accrued during a taxable year on a genuine indebtedness of the taxpayer generally is allowed as a tax deduction during that taxable year, subject to several exceptions, some of which are described below.

For interest to be deductible, the instrument (e.g. notes) must be treated for US tax purposes as debt and not as equity. The characterization of an instrument is largely based on facts, judicial principles and IRS guidance. Although a brief list of factors cannot be considered complete, some of the major considerations in the debt-equity characterization include:

- the intention of the parties to create a debtor-creditor relationship
- the debtor’s unconditional obligation to repay the outstanding amounts on a fixed maturity date
- the creditor’s rights to enforce payments
- the thinness of the debtor’s capital structure in relation to its total debt.

Shareholder loans must reflect arm’s length terms to avoid being treated as equity. Where a debtor has limited capability to service bank debt, its guarantor may be treated as the primary borrower. As a result, the interest accrued by the debtor may be re-characterized as a non-deductible dividend to the guarantor. This may entail additional US WHT consequences where the guarantor is a foreign person.

Interest deductions may be limited for certain types of acquisition indebtedness where interest paid or incurred by a corporation during the taxable year exceeds USD5 million, subject to certain adjustments. However, this provision generally should not apply if the debt is not subordinated or convertible.

A US debtor’s ability to deduct interest on debt extended or guaranteed by a related foreign person may be further limited under the earnings stripping rules, where the debtor’s debt-to-equity ratio exceeds 1.5:1. If these rules apply, interest is deductible only to the extent of 50 percent of the US debtor’s adjusted taxable income, which approximates the US target’s net positive cash flow. Under current law, deferred deductions for interest may be carried forward and deducted in future years, subject to applicable limitations in those years.

Other limitations apply to interest on debt owed to foreign related parties and to certain types of discounted securities. (See this chapter’s information on discounted securities.)

Withholding tax on debt and methods to reduce or eliminate it

The US imposes a 30 percent US WHT on interest payments to non-US lenders unless a statutory exception or favorable treaty rate applies. Further, structures that interpose corporate
lenders in more favorable tax treaty jurisdictions may not benefit from a reduced WHT because of the conduit financing regulations of section 1.881-3 and anti-treaty shopping provisions in most US treaties. (See this chapter’s information on intermediate entity).

No US WHT is imposed on portfolio interest. Portfolio interest constitutes interest on debt held by a foreign person that is not a bank and owns less than 10 percent (by vote) of the US debtor (including options, convertible debt, etc., on an as-converted basis).

Generally, no US WHT is imposed on interest accruals until the US debtor pays the interest or the foreign person sells the debt instrument. Thus, US WHT on interest may be deferred on zero coupon bonds or debt issued at a discount, subject to certain limitations discussed below (see this chapter’s information on discounted securities).

**Checklist for debt funding**

— Debt should be borne by US debtors that are likely to have adequate positive cash flows to service the debt principal and interest payments.

— Debt should satisfy the various factors of indebtedness to avoid being reclassified as equity.

— Debt must be adequately collateralized to be treated as genuine indebtedness of the issuer.

— The interest expense must qualify as deductible under the various rules limiting interest deductions discussed earlier.

— Debt between related parties must be issued under terms that are consistent with arm’s length standards.

— Guarantees or pledges on the debt may be subject to the earnings stripping rules or current income inclusion rules under the subpart F rules.

**Equity**

The acquisition of a US target may be financed by issuing common or preferred equity. Distributions may be classified as dividends where paid out of the US target’s current or accumulated earnings and profits (E&P; similar to retained earnings). Distributions in excess of E&P are treated as the tax-free recovery of tax basis in the stock (determined on a shares-by-share basis). Distributions exceeding both E&P and stock basis are treated as capital gains to the holder. US issuers of stock interests generally are not entitled to any deductions for dividends paid or accrued on the stock. Generally, US individual stockholders are subject to tax on dividends from a US target based on their overall income tax bracket for tax years beginning after 31 December 2012 (see this chapter’s information on pre-sale dividends for the applicable tax rates). Stockholders who are US corporations are subject to tax at the 35 percent rate applicable to corporations, but they are entitled to DRDs when received from US corporations depending on their ownership interest (see this chapter’s information on pre-sale dividends).

Generally, dividends paid to a foreign shareholder are subject to US WHT at 30 percent unless eligible for favorable WHT rates under a treaty. The WHT rules provide limited relief for US issuers that have no current or accumulated E&P at the time of the distribution and anticipate none during the tax year. Such a US issuer may elect out of the WHT obligation where, based on reasonable estimates, the distributions are not paid out of E&P.

Generally, no dividend should arise unless the issuer of the stock declares a dividend or the parties are required currently to accrue the redemption premium on the stock under certain circumstances. Of course, US WHT is also imposed on US-source constructive (i.e. deemed paid) dividends. For example, where a subsidiary sells an asset to its parent below the asset’s fair market value, the excess of the fair market value over the price paid by the parent could be treated as a constructive dividend.

Generally, gains from stock sales (including redemptions) are treated as capital gains and are not subject to US WHT (but see the discussion of FIRPTA earlier in this chapter). Certain stock redemptions may be treated as giving rise to distributions (potentially treated as dividends) where the stockholder still holds a significant amount of stock in the corporation post-redemption of either the same class or another class(es). Accordingly, the redemption may result in ordinary income for the holder that is subject to US WHT. See this chapter’s section on asset purchases and share purchases for a discussion of certain tax-free reorganizations.

**Hybrid instruments and entities**

Instruments (or transactions) may be treated as indebtedness (or a financing transaction) of the US issuer, while receiving equity treatment under the local (foreign) laws of the counterparty. This differing treatment may result in an interest deduction for the US party while the foreign party benefits from the participation exemption or FTCs that reduce its taxes under local law. Alternatively, an instrument could be treated as equity for US tax purposes and as debt for foreign tax purposes.

Similarly, an entity may be treated as a corporation for US tax purposes and a transparent entity for foreign tax purposes (or vice versa). Under certain circumstances, this differing treatment can give rise to ‘stateless income’ (income that is taxed nowhere).

Certain OECD BEPS recommendations seek to discourage use of hybrid entities and instruments that give rise to stateless income (for more on the OECD BEPS recommendations, see the recent developments section).
Acquirers of US target companies should carefully consider the OECD BEPS recommendations concerning hybrids during the tax due diligence phase and before implementing any structures concerning acquisition finance planning and/or acquisition integration planning.

Where hybrid instruments and entities are concerned, a number of jurisdictions (e.g. the Netherlands) have already implemented some of the OECD’s BEPS recommendations that undo some of the tax benefits of hybrid structures commonly implemented by US multinationals, and several other jurisdictions have proposed adopting the OECD recommendations. It is important to keep this in mind when acquiring a US multinational that has significant operations in such jurisdictions.

**Discounted securities**

A US issuer may issue debt instruments at a discount to increase the demand for its debt instruments. The issuer and the holder are required currently to accrue deductions and income for the original issue discount (OID) accruing over the term. However, a US issuer may not deduct an OID on a debt instrument held by a related foreign person unless the issuer actually paid the OID.

A corporate issuer’s deduction for the accrued OID may be limited (or even disallowed) where the debt instrument is treated as an applicable high yield discount obligation (AHYDO). In that case, the deduction is permanently disallowed for some or all of the OID if the yield on the instrument exceeds the applicable federal rate (for the month of issuance) plus 600 basis points. Any remaining OID is only deductible when paid.

**Deferred settlement**

In certain acquisitions, the parties may agree that the payment of a part of the purchase price should be made conditional on the target meeting pre-established financial performance goals after the closing (earn-out). Where the goals are not met, the acquirer can be relieved of some or all of its payment obligations. An earn-out may be treated as either the payment of the contingent purchase price or ordinary employee compensation (where the seller is also an employee of the business). Acquirers generally prefer to treat the earn-out as compensation for services, so they can deduct such payments from income.

In an asset acquisition, the acquirer may capitalize the earn-out payment into the assets acquired but only in the year such earn-out amounts are actually paid. Such capitalized earn-out amounts should be depreciated/amortized over the remaining depreciable/amortizable life of the applicable assets. In a stock acquisition, the earn-out generally adds to the acquirer’s depreciable/amortizable life of the target stock. Interest may be imputed on deferred stock acquisition, the earn-out generally adds to the acquirer's depreciable/amortizable life of the applicable assets. In a stock acquisition, the earn-out generally adds to the acquirer’s depreciable/amortizable life of the target stock. Interest may be imputed on deferred stock acquisition, the earn-out generally adds to the acquirer's depreciable/amortizable life of the applicable assets.

**Other considerations**

**Documentation**

Documentation of each step in the transaction and the potential tax consequences is recommended. Taxpayers generally are bound by the form they choose for a transaction, which may have material tax consequences. However, the government may challenge the characterization of a transaction on the basis that it does not reflect its substance. Thus, once parties have agreed on the form of a transaction, they are well advised to document the intent, including the applicable Code sections. Parties should also maintain documentation of negotiations and appraisals for purposes of allocating the purchase price among assets. Contemporaneous documentation of the nature of transaction costs should also be obtained. Although the parties to a transaction generally cannot dictate the tax results through the contract, documentation of the parties’ intent can be helpful should the IRS challenge the characterization of the transaction.

**Concerns of the seller**

Generally, the seller’s tax position influences the structure of the transaction. The seller may prefer to receive a portion of the value of the target in the form of a pre-sale dividend for ordinary income treatment or to take advantage of DRDs or FTCs. A sale of target stock generally results in a capital gain, except in certain related-party transactions (see this chapter’s information on purchase of shares) or on certain sales of shares of a CFC. In addition, a foreign seller of a USRPHC may be subject to tax and withholding based on FIRPTA, as discussed earlier in this chapter.

A sale of assets should also result in capital gains treatment except for depreciation recapture, which may have ordinary income treatment. Where the seller has no tax attributes to absorb the gain from asset sales, gains may be deferred where the transaction qualifies as a like-kind exchange, in which the seller exchanges property for like-kind replacement property (e.g. exchange of real estate).

Alternatively, the transaction may be structured as a tax-free separation of two or more existing active trades or businesses formerly operated, directly or indirectly, by a single corporation for the preceding 5 years (spin-off). Stringent requirements must be satisfied for the separation to be treated as a tax-free spin-off.

**Company law and accounting**

This discussion is a high-level summary of certain accounting considerations associated with business combinations and non-controlling interests.

Accounting Standards Codification (ASC) 805 and ASC 810-10 require most identifiable assets acquired, liabilities assumed and non-controlling interest in the acquiree
Business combinations are accounted for by applying the acquisition method. Companies applying this method must:

- identify the acquirer
- determine the acquisition date and acquisition-date fair value of the consideration transferred, including contingent consideration
- recognize, at their acquisition-date fair values, the identifiable assets acquired, liabilities assumed and any non-controlling interests in the acquiree
- recognize goodwill or, in the case of a bargain purchase, a gain.

ASC 805 allows for a measurement period for the acquirer to obtain the information necessary to enable it to complete the accounting for a business combination. Until necessary information can be obtained, and for no longer than 1 year after the acquisition date, the acquirer reports provisional amounts for the assets, liabilities, equity interests or items of consideration for which the accounting is incomplete.

A company that obtains control but acquires less than 100 percent of an acquiree records 100 percent of the acquiree’s assets (including goodwill), liabilities and non-controlling interests, measured at fair value with few exceptions, at the acquisition date.

ASC 810-10 specifies that non-controlling interests are treated as a separate component of equity, not as a liability or other item outside of equity. Because non-controlling interests are an element of equity, increases and decreases in the parent’s ownership interest that leave control intact are accounted for as equity transactions (i.e., as increases or decreases in ownership) rather than as step acquisitions or dilution gains or losses.

The carrying amount of the non-controlling interests is adjusted to reflect the change in ownership interests. Any difference between (i) the fair value of the consideration received or paid and (ii) the amount by which the non-controlling interest is adjusted is recognized directly in equity attributable to the parent (i.e., additional paid-in capital).

A transaction that results in the loss of control generates a gain or loss comprising a realized portion related to the portion sold and an unrealized portion on the retained non-controlling interest, if any, that is re-measured to fair value. Similarly, a transaction that results in the gain of control could result in a gain or loss on previously held equity interests in the investee since the acquirer would account for the transaction by applying the acquisition method on that date.

**Group relief/consolidation**

Affiliated US corporations may elect to file consolidated federal income tax returns as members of a consolidated group. Generally, an affiliated group consists of chains of 80 percent-owned (by vote and value) corporate subsidiaries (members) having a common parent that owns such chains directly or indirectly.

The profits of one member may be offset against the current losses of another member. In most cases, gains or losses from transactions between members are deferred until the participants cease to be members of the consolidated group or otherwise cease to exist. Complex rules may limit the use of losses arising from the sale of stock of a member to unrelated third parties (i.e., unified loss rules).

**Transfer pricing**

Following an acquisition of a target, all transactions between the acquirer and the target must be consistent with arm’s-length standards. If related parties fail to conduct transactions at arm’s length, the IRS may reallocate gross income, credits, deductions or allowances between the participants to prevent tax evasion or to reflect income arising from such transactions. As stated earlier, such transactions may include loans, sales of goods, leases or licenses. Contemporaneous documentation must be maintained to support intercompany transfer pricing policies.

**Dual residency**

Generally, the NOLs of a dual resident corporation (DRC) and a net loss attributable to a separate unit cannot be used to offset the taxable income of a US affiliate or the domestic corporation that owns the separate unit. Any such loss is a dual consolidated loss (DCL) subject to regulations contained in Treas. Reg. 1.1503(d)-1 through to 8.

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1 The Financial Accounting Standards Board (FASB) is proposing a new framework to determine whether a set of assets and activities is a business, which would narrow the current definition. The FASB is reviewing comments on this proposed Accounting Standards Update (ASU) and will determine whether to finalize the ASU as proposed.
A DRC is a domestic corporation subject to income tax in a foreign country on a worldwide income basis or as a resident of the foreign country. A separate unit is a foreign branch or a hybrid entity (i.e. an entity not subject to tax in the US but subject to tax in a foreign country at the entity level) that is either directly owned by a domestic corporation or indirectly owned by a domestic corporation through a partnership, trust or disregarded entity.

Limited use of a DCL may be possible where the consolidated group or domestic corporation (in the case of a standalone domestic corporation) files a special election that ensures that amounts deducted in computing the DCL will not be used to offset the income of a foreign person.

**Foreign investments of a US target company**

Often, a US target owns shares of one or more foreign corporations. Depending on its ownership interest, the US target may be subject to various regimes of US taxation on the income or gain from such investments (i.e. the US Subpart F anti-deferral rules and the passive foreign investment company (PFIC) rules).

Generally, a US target is taxed on income of a foreign subsidiary on receipt of a dividend from the subsidiary. However, under the Subpart F rules, so-called ‘Subpart F income’ earned by a CFC may be currently included in the income of the US target that is a US shareholder of the CFC, even where the CFC has not distributed the income.

The Subpart F rules generally define the term ‘US shareholder’ as a US person that owns stock that is at least 10 percent (by vote) of the foreign corporation. A CFC is any foreign corporation more than 50 percent of whose stock (by vote or value) is owned by US shareholders on any day during the taxable year of the foreign corporation.

Subpart F income generally includes, among other elements, the CFC’s income from dividends, interest, royalties, rents, annuities, gains from certain commodity transactions, gains from sales of property producing passive income or no income, and foreign currency gains. In certain circumstances, Subpart F income also includes the loan principal on debts extended by CFCs or loans from unrelated parties that are secured by pledges of CFC assets or stock.

As a backstop to Subpart F, the US tax code also contains rules that govern passive foreign investment companies (the so-called ‘PFIC regime’). A US target may be subject to taxation and interest charges resulting from owning stock in a PFIC. A PFIC is any foreign corporation (that is not a CFC) that satisfies either of the following income or asset tests:

- at least 75 percent of its gross income for the taxable year consists of certain passive income
- at least 50 percent of the average percentage of assets consists of assets that produce certain passive income.

A US target owning PFIC stock is subject to a tax and interest charge on gains from the disposal of PFIC stock or receipt of an excess distribution from a PFIC. To avoid the PFIC tax regime, the US target may elect to treat the foreign corporation as a qualified electing fund (QEF election), with the US target being currently taxed on the QEF’s earnings and capital gain, or elect to recognize the built-in gain in the PFIC stock under a mark-to-market election.

During the acquisition planning phase, foreign acquirers of US multinationals should coordinate with the seller and US target company on determining whether it makes sense for the target company to undertake any pre-acquisition restructuring that involves moving foreign subsidiaries of the US target out from under the US target. Failure to undertake timely out-from-under planning can indirectly expose the foreign acquirer to additional US taxes due to application of the Subpart F and/or PFIC rules. If out-from-under planning is not undertaken prior to the acquisition, then the foreign acquirer should consider out-from-under planning as part of its overall post-acquisition integration planning initiative.

**Net investment income tax**

Section 1411 imposes a 3.8 percent tax on net investment income (NII) of individuals, estates and trusts with gross income above a specified threshold as of 1 January 2013. The NII tax does not apply to S or C corporations, partnerships (but may apply to their owners), non-resident aliens, tax-exempt trusts (e.g. charitable trusts), and trusts that are not classified as trusts under the Code (e.g. REITs).

In the case of an individual, the NII tax is applied on the lesser of the NII or the excess of gross income thresholds as follows:

<table>
<thead>
<tr>
<th>Filing status</th>
<th>Threshold amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Married, filing jointly or a surviving spouse</td>
<td>USD250,000</td>
</tr>
<tr>
<td>Married, filing separately</td>
<td>USD125,000</td>
</tr>
<tr>
<td>Other</td>
<td>USD200,000</td>
</tr>
</tbody>
</table>

**Source: Code section 1411(b)**

NII includes three major categories of income: (i) interest, dividend, annuities, royalties and rents (unless derived in a trade or business); (ii) income from passive trades or businesses and from the business of trading financial instruments and commodities; and (iii) net gains from the disposition of property other than property held in a trade or business.

Foreign Account Tax Compliance Act

The Foreign Account Tax Compliance Act (FATCA) was enacted into law to address tax evasion by US taxpayers that hold unreported assets in financial accounts and undisclosed interests in foreign entities. Generally, FATCA affects three groups:

1. foreign financial institutions (FFI)
2. non-financial foreign entities (NFFE)
3. withholding agents.

FFIs are required to identify their US account holders, obtain and track those account holders’ tax information, and report it to the IRS. NFFEs are generally required to identify and report their substantial US owners, unless they qualify for an exception (e.g. where the NFFE is an ‘active NFFE’).

Beginning 1 July 2014, FATCA applies a 30 percent tax (effectively a penalty) that is enforced by withholding agents, who must generally withhold 30 percent from any payment of US-source fixed, determinable, annual or periodical income (FDAP). Payments of gross proceeds from the disposition of property that give rise to US-source dividends and interest that is paid to a foreign payee are also subject to the 30 percent withholding tax for dispositions occurring after 31 December 2018.

The 30 percent withholding tax may be eliminated in several ways. The simplest way is for the payee to be a type of entity that is not subject to withholding and for such payee to provide a properly completed Form W-8BEN-E, Certificate of Status of Beneficial Owner for United States Tax Withholding and Reporting (Entities), to the withholding agent identifying themselves as an exempt payee (e.g. a participating FFI or active NFFE).

FATCA exempts certain payments from withholding (e.g. so-called ‘non-financial payments’). In this case, the withholding agent must independently determine whether the payment otherwise subject to withholding qualifies for an exception. FATCA imposes secondary liability on withholding agents for failure to properly withhold.

The payment of US-source FDAP or gross proceeds must be reported on Form 1042-S, Foreign Person’s US Source Income Subject to Withholding, and Form 1042, Annual Withholding Tax Return for US Source Income of Foreign Persons.

Disadvantages of asset purchases

— Possible need to renegotiate supply, employment and technology agreements, and change stationery.
— A higher capital outlay is usually involved (unless debts of the business are also assumed).
— May be unattractive to the seller, thereby increasing the price.
— The transaction may be subject to state and local transfer taxes.
— Benefit of any losses incurred by the target remains with the seller.

Advantages of share purchases

— Lower capital outlay (purchase net assets only).
— May be more attractive to seller, so the price could be lower.
— Buyer may benefit from tax losses of the target (subject to certain limitations).
— Buyer may benefit from existing supply or technology contracts.

Disadvantages of share purchases

— Acquire unrealized tax liability for depreciation recovery on difference between market and tax book value of assets.
— Liable for any claims or previous liabilities of the target.
— No deduction for the purchase price (assuming no section 338 or 336(e) election).
— Losses incurred by any companies in the acquirer’s group in years prior to the acquisition of the target cannot be offset against certain recognized built-in gains recognized by the target.
— The use of certain tax attributes of the target may be limited after the acquisition.

Comparison of asset and share purchases

Advantages of asset purchases

— The purchase price may be depreciated or amortized for tax purposes.
— Previous liabilities (including income tax liabilities) of the target generally are not inherited.
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